

APPLICATION FOR VARIATION OF A PREMISES LICENCE IN RESPECT OF 'BLACK HORSE COACH HOUSE, 74 SOUTH STREET, LEOMINSTER, HR6 8JF.' - LICENSING ACT 2003

Report By: Head Of Environmental Health And Trading Standards

Wards Affected:

Leominster

1 Purpose

To consider an application for a variation of a premises licence in respect of Black Horse Coach House, 74 South Street, Leominster, HR6 8JF.

2 Background Information

Applicant	Newport Pub Company Ltd, Unit 5c, Ridgeway Court, Grovebury Road, Leighton Buzzard. LU7 4SR.	
Solicitor	Poppleston Allen, 37 Stoney Street, The Lace Market, Nottingham. NG1 1LS.	
Type of application: Variation	Date received: 09/09/08	28 Days consultation 07/10/08

The advertisement for the premise has not been seen at this time.

3 Current Licence

The current licence allows: -
Sale by retail of alcohol

As shown below: -

- On weekdays, other than Christmas Day, Good Friday or New Year's Eve, 10 a.m. to 11 p.m.
- On Sundays, other than Christmas Day or New Year's Eve, 12 noon to 10.30 p.m.
- On Good Friday, 12 noon to 10.30 p.m.
- On Christmas Day, 12 noon to 3 p.m. and 7 p.m. to 10.30 p.m.
- On New Year's Eve from the end of permitted hours on New Year's Eve to the start of permitted hours on the following day (or, if there are no permitted hours on the following day, midnight on 31st December).

4 Summary of Application

The licensable activities applied for are: -

Live Music, Recorded Music, Performance of Dance, Provision of Facilities for music and dancing, (*All Indoors*) and Sale by Retail of Alcohol – Extended Hours (On & Off premise). For the following hours: -

Monday – Thursday	10:00 – 00:00
Friday – Saturday	10:00 – 01:00
Sunday	12:00 – 00:00

5. The following hours have been applied for in respect of late night refreshment
(Indoors): -
 Sunday – Thursday 23:00 – 00:00
 Friday – Saturday 23:00 – 01:00
6. The premises to be open to the public for a further 30 minutes after the times shown at 4 above.

7. **Non Standard hours**

There is an application for 'non-standard' hours in respect of all the licensable activities: -

 On New Year's Eve from the end of permitted hours on New Year's Eve to the start of permitted hours on New Years Day.

8. **Removal of Existing Conditions**

The application does not request the removal of any of the condition shown on the licence.

9. **Summary of Representations**

Copies of the representations and suggested conditions can be found within the background papers.

West Mercia Police

Have no representation to make in relation to the application.

Environmental Health

The Environmental Health Officer has made representation and recommends that the hours applied for be reduced to 2300 hours in the week and until midnight on Friday and Saturday.

They request 6 conditions in relation to public nuisance, 7 in respect of public safety and 3 regarding the protection of children from harm.

Fire Authority.

The fire authority has no comment to make in relation to the application.

Interested Parties.

The Local Authority has received 10 letters of representation in respect of the application, from interested parties, although 2 of them were out of time.

These address all 4 of the Licensing Objectives.

10. **Committees Responsibility**

The committee is responsible for promoting the four licensing objectives.

In determining the application with a view to promoting the licensing objectives in the overall interests of the local community, the licensing authority must give appropriate weight to:

- The steps that are necessary to promote the licensing objectives;
- The representations (including supporting information) presented by all parties;

- The Guidance issued to local authorities under Section 182 of the Licensing Act 2003
- The Herefordshire Council Licensing Policy

11. **Options: -**

It is for the committee to take such steps below as it considers necessary for the promotion of the licensing objectives:

- Grant the licence subject to conditions that are consistent with the operating schedule accompanying the application and the mandatory conditions set out in the Licensing Act 2003.
- Grant the licence subject to modified conditions to that of the operating schedule where the committee considers it necessary for the promotion of the licensing objectives and add mandatory condition set out in the Licensing Act 2003.
- To exclude from the scope of the licence any of the licensable activities to which the application relates.
- To refuse to specify a person in the licence as the premise supervisor
- To reject the application.

12. **Background Papers**

- a. Environmental Health & Trading Standards Comments
- b. Public Representations
- c. Application Form
- d. Location plan

Background papers are available for inspection in the Council Chamber, Brockington, 35 Hafod Road, Hereford, 30 minutes before the start of the hearing.

NOTES**RELEVANT, VEXATIOUS AND FRIVOLOUS REPRESENTATIONS**

9.8. A representation would only be “relevant” if it relates to the likely effect of the grant of the licence on the promotion of at least one of the licensing objectives. For example, a representation from a local businessman which argued that his business would be commercially damaged by a new licensed premises would not be relevant. On the other hand, a representation that nuisance caused by the new premises would deter customers from entering the local area and the steps proposed by the applicant to control that nuisance were inadequate would be relevant. There is no requirement for an interested party or responsible authority to produce a recorded history of problems at a premises to support their representations, and in fact this would not be possible for new premises. Further information for interested parties about the process for making representations is available in “Guidance for interested parties: Making representations” which can be found on the DCMS website.

9.9 The “cumulative impact” on the licensing objectives of a concentration of multiple licensed premises may also give rise to a relevant representation when an application for the grant or variation of a premises licence is being considered, but not in relation to an application for review which must relate to an individual premises.

9.10 It is for the licensing authority to determine whether any representation by an interested party is frivolous or vexatious on the basis of what might ordinarily be considered to be vexatious or frivolous. Vexation may arise because of disputes between rival businesses and local knowledge will therefore be invaluable in considering such matters. Frivolous representations would be essentially categorised by a lack of seriousness. An interested party who is aggrieved by a rejection of their representations on these grounds may challenge the authority’s decision by way of judicial review.

9.11. Licensing authorities should not take decisions on whether representations are relevant on the basis of any political judgment. This may be difficult for ward councilors receiving complaints from residents within their own wards. If consideration is not to be delegated, contrary to the recommendation in this Guidance, an assessment should be prepared by officials for consideration by the subcommittee before any decision is taken that necessitates a hearing. Any ward councilor who considers that their own interests are such that they are unable to consider the matter independently should disqualify themselves.

9.12 The Secretary of State recommends that in borderline cases, the benefit of the doubt should be given to the interested party making the representation. The subsequent hearing would then provide an opportunity for the person or body making the representation to amplify and clarify it. If it then emerged, for example, that the representation should not be supported, the licensing authority could decide not to take any action in respect of the application.

Licensing Authorities power to exercise substantive discretionary powers.**The British Beer and Pub Association (2) The Association of Licensed Multiple Retailers (3) The British Institute of Inn keeping V Canterbury City Council.**

Contesting the validity of the Licensing policy that asks for certain requirements before the application has been submitted. In the summing up the Judge states; The scheme of the legislation is to leave it to applicants to determine what to include in their applications, subject to the requirements of Section 17 and the Regulations as to the prescribed form and the inclusion of a statement of specified matters in the operating schedule. An applicant who makes the right judgement, so that the application gives rise to no relevant representations, is entitled to the grant of a licence without the imposition of conditions. The licensing authority has no power at all to lay down the contents of an application and has no power to assess an application, or exercise substantive discretionary powers in relation to it, unless there are relevant representations and the decision – making function under section 18 (3) is engaged.